Form: TH- 03 8/04



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# Final Regulation Agency Background Document

Agency name	Department of Professional and Occupational Regulation	
Virginia Administrative Code (VAC) citation 18 VAC 120-40-50		
Regulation title	Professional Boxing and Wrestling Event Regulations	
Action title	Amending	
Document preparation date	February 7, 2005	

This information is required for executive branch review and the Virginia Registrar of Regulations, pursuant to the Virginia Administrative Process Act (APA), Executive Orders 21 (2002) and 58 (1999), and the *Virginia Register Form, Style, and Procedure Manual.* 

# Brief summary

Please provide a brief summary (no more than 2 short paragraphs) of the proposed new regulation, proposed amendments to the existing regulation, or the regulation proposed to be repealed. Alert the reader to all substantive matters or changes. If applicable, generally describe the existing regulation.

The purpose of the final action is to adjust fees as necessary in accordance with § 54.1-113 of the Code of Virginia (Callahan Act).

## Statement of final agency action

Please provide a statement of the final action taken by the agency including (1) the date the action was taken, (2) the name of the agency taking the action, and (3) the title of the regulation.

The Director of the Department of Professional and Occupational Regulation adopted final Professional Boxing and Wrestling Event Regulations on February 7, 2005.

## Legal basis

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Please identify the state and/or federal legal authority to promulgate this proposed regulation, including (1) the most relevant law and/or regulation, including Code of Virginia citation and General Assembly chapter numbers, if applicable, and (2) promulgating entity, i.e., agency, board, or person. Describe the legal authority and the extent to which the authority is mandatory or discretionary.

- § 54.1-113. (Callahan Act) Regulatory boards to adjust fees Following the close of any biennium, when the account for any regulatory board within the Department of Professional and Occupational Regulation or the Department of Health Professions maintained under § 54.1-308 or § 54.1-2505 shows expenses allocated to it for the past biennium to be more than ten percent greater or less than moneys collected on behalf of the board, it shall revise the fees levied by it for certification or licensure and renewal thereof so that the fees are sufficient but not excessive to cover expenses.
- § 54.1-201.4 describes each regulatory board's power and duty to "levy and collect fees for the certification or licensure and renewal that are sufficient to cover all expenses for the administration and operation of the regulatory board and a proportionate share of the expenses of the Department..."
- § 54.1-304.3 describes the power and duty of the Director to "collect and account for all fees prescribed to be paid into each board and account for and deposit the moneys so collected into a special fund from which the expenses of the Board, regulatory boards, and the Department shall be paid..."
- § 54.1-308 provides for compensation of the Director, employees, and board members to be paid out of the total funds collected. This section also requires the Director to maintain a separate account for each board showing moneys collected on its behalf and expenses allocated to the board.
- § 54.1-831. Powers and duties of the Department Provides that the Department shall administer and enforce the provisions of Chapter 8.1 (Boxing and Wrestling Events) and "shall have direct oversight of events to assure the safety and well-being of boxers and wrestlers." This section also gives the Director all powers of a regulatory board as contained in § 54.1-201, the power to promulgate regulations including the manner in which fees are to be accounted for and submitted to the Department, and the power to "charge each applicant for licensure and for renewals of licensure a nonrefundable fee subject to the provisions of § 54.1-113 and subdivision 4 of § 54.1-201."

Fee adjustments are mandatory in accordance with these Code sections. The agency exercises discretion in how the fees are adjusted by determining the amount of the adjustment for each type of fee. The agency makes its determination based on the adequacy of the fees to provide sufficient revenue for upcoming operating cycles.

### Purpose

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Please explain the need for the new or amended regulation. Describe the rationale or justification of the proposed regulatory action. Detail the specific reasons it is essential to protect the health, safety or welfare of citizens. Discuss the goals of the proposal and the problems the proposal is intended to solve.

The intent of the final changes in regulations is to increase fees for applicants and regulants of the Professional Boxing and Wrestling Program. The program must establish fees adequate to support the costs of operations and a proportionate share of the Department's operations. By the close of the current biennium, fees will not provide adequate revenue for those costs.

The Department receives no general fund money, but instead is funded almost entirely from revenue collected for regulants and event licensure and gate fees. The Department is self-supporting, and must collect adequate revenue to support its mandated and approved activities and operations. The Professional Boxing and Wrestling Program is the only activity funded under Fund 0200 Special Revenue. Fees must be established at amounts that will provide sufficient revenue to continue the ability of the program to fulfill it's statutory duty contained in subsection 1 of § 54.1-831 to "protect the public against incompetent, unqualified, unscrupulous or unfit persons engaging" in boxing and wrestling.

The Professional Boxing and Wrestling Program has no other source of revenue from which to fund its operations.

#### Substance

Please identify and explain the new substantive provisions, the substantive changes to existing sections, or both where appropriate. A more detailed discussion is required under the "All changes made in this regulatory action" section.

Fees will be increased as necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act).

#### **Issues**

Please identify the issues associated with the proposed regulatory action, including:

- 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions;
- 2) the primary advantages and disadvantages to the agency or the Commonwealth; and
- 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, please indicate.

The primary issue for the final fee increase is the Department's statutory requirement to comply with the Callahan Act.

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The advantage of these changes is that the regulatory program will be able to continue to function in order to protect the public. The disadvantage is that these changes will increase the cost of the license to the regulated population; however, the impact of these changes on the income of the regulated population should not be of a great significance compared to level of income.

# Changes made since the proposed stage

Please describe all changes made to the text of the proposed regulation since the publication of the proposed stage. For the Registrar's office, please put an asterisk next to any substantive changes.

No changes have been made since the proposed stage.

#### Public comment

Please summarize all comments received during the public comment period following the publication of the proposed stage, and provide the agency response. If no comment was received, please so indicate.

Commenter	Comment	Agency response
Robert Hoffman	The fee increase will have a serious	Section 54.1-113 of the Code of Virginia
Wrestling Promoter	negative impact on future wrestling	(Callahan Act) mandates that the
	and boxing events.	Department adjust its fees when its
		expenses become 10% more or 10% less
	When you're asking a licensing	than the revenues collected on its behalf.
	community composed mostly of	The program receives no General Fund
	young, in-training wrestlers who	revenue. All costs must be paid by fees
	tend to be in college or working at	collected from those regulated.
	minimum-wage jobs outside the	
	regulated industry, and who tend to	The Department has carefully considered
	work for nothing or next to nothing in	your comments along with the comments
	the regulated industry to come up	received from others. The Department
	with \$40 to license themselves, there	understands your concern over the dollar
	will be a dramatic decrease in the	amount of the fee increase and the impact
	number of licensed wrestlers.	it will have on you.
	The same goes for promoters, most	The Department has determined that this
	of whom promote shows on a break-	fee increase is necessary to comply with §
	even or small-loss basis. Another	54.1-113 of the Code of Virginia (Callahan
	\$200/year will drive promoters out of	Act) and to assure adequate funding for
	business, if the current insurance	continuing operation.

	crunch doesn't.  There is no public interest value in maintaining regulation of wrestling in the Commonwealth. There may be no public interest value in regulating boxing, but I understand the requirements of the Ali Act. I also understand that is beyond the scope of this regulation. I will be bringing those concerns to my state representatives in the General Assembly shortly.	Other comments are not related to this regulatory action but will be considered as other regulatory and operational decisions are made.
Patrick L. Connors	The increase in fees means "indy feds" must draw 8-10 new fans each show to cover the feesmost "indy feds" will do just that and all will be well.  What the increase shows is that the wrestling program is an out of control, out of touch and outdated commission that needs an overhaul. The issue should be taken to members of the House and Senate.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
Scott A. Setchel	The percentage of the increases is out of proportion. To go up a 100% on wrestler's fees is uncalled for. Also the raise in promoter fees and event fees will drive many legitimate promotions never to run again. There are several promotions in Virginia that run only charity events. But now if the increase in fees passes, the amount of money that is raised will either decrease just to cover expenses. Or even worse, those same promotions will either decide to quit running or no longer do charity events which will have a negative	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.

impact on the local communities. The Department has determined that this fee increase is necessary to comply with § Charging promoters a yearly license 54.1-113 of the Code of Virginia (Callahan and an event fee is double dipping. Act) and to assure adequate funding for continuing operation. Wrestlers should have statewide insurance. Other comments are not related to this regulatory action but will be considered as The meeting is in the middle of the other regulatory and operational decisions week and in the middle of the are made. workday, strategically scheduled so that the minimum of those against The public hearing was scheduled on a said raises, will appear. weekday to coincide with other business of the Advisory Task Force, however, interested individuals could submit comment via the Regulatory Town Hall and in writing during the 60-day public comment period. DPOR has held informational meetings and training sessions on Saturdays and will continue to do so in an attempt to accommodate interested parties. Richard F. OBrien Section 54.1-113 of the Code of Virginia The fee increases are not acceptable (Callahan Act) mandates that the **NWA Virginia** to anyone within the wrestling Department adjust its fees when its community. A separate fee should expenses become 10% more or 10% less not be charged for an event license. than the revenues collected on its behalf. The program receives no General Fund While Boxing may be self-sustaining revenue. All costs must be paid by fees at this time, and Pro Wrestling is not, collected from those regulated. this is not the fault of the wrestling community. Having an inspector The Department has carefully considered attend every show is foolhardy and a your comments along with the comments waste of resources. NWA Virginia received from others. The Department runs small shows. understands your concern over the dollar NWA is for having some form amount of the fee increase and the impact of governmental oversight in it will have on you. professional wrestling. There are too

many negatives on a wrestling show

in unregulated states (New Jersey).

wrestling show in an over regulated

state (New York springs to mind).

and too many negatives on a

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The Department has determined that this

fee increase is necessary to comply with §

54.1-113 of the Code of Virginia (Callahan

Act) and to assure adequate funding for

continuing operation.

Robert Langston	I do not support what DPOR is trying to do with doubling everything. It is bad enough with these regulations getting tougher. These increases are very unacceptable. DPOR tries to treat this as a legitimate sport, but it is an entertainment business.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.
		The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.
		The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
David Layne Citizen	I would like to voice my strong objection to the fee increase proposed by DPOR. I have been a big supporter of the Virginia professional wrestling scene for nearly 20 years and have been involved in various ways helping out the local promotions in a non-performer capacity for the past 10 years. As someone who has studied what is an often misunderstood, yet complex business, I feel the proposed changes reflect a lack of real analysis (or perhaps a complete disregard) of the true impact these fees will have on those involved.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.
	First, I don't think it is clear to most of the general public just how much most of these promotions are run on a shoestring budget. The proposal makes it almost seem as if it is the fault of the wrestling community that the DPOR isn't making enough	The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.  DPOR does not attend all events, does attend events unannounced and does
	money to cover expenses, when it is in fact their very regulations that hinder the profit margins. The promoter also has to pay the tax on the gate; this is tantamount to double	attend those events involving promoters that follow the regulations on a less frequent basis.

	taxation and the event fee needs to be abolished.  DPOR should look at possibilities for	
	reducing spending. Why is it necessary for an inspector to be at every show? Wouldn't random, unannounced inspections be just as effective? There should only be frequent inspections in the case of a specific complaint or previous, repeated violations	
	DPOR is attempting to over-regulate an industry that, while admittedly small in scope, is still just as valid as any other business, perilously close to the point of extinction.	
Jeffrey T. Capo Referee, NWA Virginia	I have been a licensed referee in Virginia for 3 years. I reside in Columbia, Maryland. I am against the proposed increases in the fees for wrestling. I feel the fee increases are too steep.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.
	The fee increases target Virginia promoters run by Virginians who operate on a meager budget. By passing these increases you will putting these promoters out of business and hurting Virginians in the long run.	The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.
	We all know what professional wrestling really is. It is entertainment, not sport to be lumped into the same category as boxing.	The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
Tommy Boothe Wrestler	A gross injustice is allegedly forthcoming. Things will be status quo, or could possibly spell the end to independent wrestling in VA. The business is entertainment; yet, we are being governed by rules that try to prove that professional wrestling is still a legitimately contested sport.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.
		The Department has carefully considered your comments along with the comments

		received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan
Lexie Fyfe	I have been wrestling for 9 years and Virginia is one of my favorite states to wrestle in. All of the organizations that I have worked with in VA put on family friendly shows and the fans enjoy it. I have done "say no to drugs" and "stay in school" talks with the kids and have met many fans who have become close friends over the years. If you make these changes a lot of organizations will not be able to run shows and a lot of	Act) and to assure adequate funding for continuing operation.  Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department
	wrestlers will not be able to afford to wrestle in your state. It would be a shame. Thank you, MaryBeth (aka Lexie Fyfe)	understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
Eric Clary	I am strongly against the proposed changes. I know for a fact that if you are making it harder for the wrestlers then you are making it even harder for the promotors.  All of the Virginia organizations are credible and do a lot for the communities that they are in. I have worked a many of shows throughout many states as fund raisers and feel	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments
	that the proposed changes will lessen the chances for work, credible workers, and community involvement.  Raising the cost of individual "worker" licenses will result in lost sales due to the fact that no one wants to be in the hole before they start.	received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan

	More Money = Less promotions Less Promotions = Less Fees Less Wrestlers = Less Individual Fees  With more fees, workers will hop over state lines and run promotions and shows in states that have no	Act) and to assure adequate funding for continuing operation.
Mikkie K Landis Indy Wrestling	requirements.  The increase will put "indys" out of Virginia and the few left will have to raise ticket prices and with the economy the way it is people (the fans) will not be able to pay for it yet the promoters and workers have to pay to get their license, the event license and building fee.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.
		The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.
		The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
Harold W. Reddick, Jr.	I began wrestling in the state of Virginia earlier this year, and I have to admit that I truly enjoy it. Despite having to travel extensively from Pennsylvania via Greyhound, every trip here is nonetheless worthwhile. My stance, however in this situation, is that to increase the rates of	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.
	licensing despite having absolutely no coverage for the wrestlers is utterly ridiculous.	The Department has carefully considered your comments along with the comments received from others. The Department
	Wrestlers such as myself and many others cannot afford to organize an effective system of support mainly due in part to the bureaucratic thumb	understands your concern over the dollar amount of the fee increase and the impact it will have on you.
	that has prevented us to do so for so many years.	The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for

		continuing operation.
Dustin G. Stinson	The increases are to cover the inspector's and/or commissioner's wages/expenses. Insurance would be good for wrestlers but would probably cause the fees to jump higher. The Commonwealth is trying to generate more income for itself. If the fees are raised many people won't purchase licenses, thus, reducing the income for the Commonwealth in the long run.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.
Joshua Wilson	A slight raise in fees is understandable, this increase is over the top.  There should be a governing body overseeing wrestling to limit backyard promotions. Wrestling is entertainment, not sport. No other entertainment gets governed in the same manner. Wrestlers have First Amendment rights to do and say what they want.  There is a discrepancy in the application of rules.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.  Other comments are not related to this regulatory action but will be considered as other regulatory and operational decisions are made.

Chris Smith, Promoter Rough N' Rowdy Brawl	Virginia has done a fine job overseeing the Rough N' Rowdy Brawl. It is going to be hard for boxers to pay \$40 for a license. Rough N' Rowdy will lose half the fighters in the tournament if fees are increased. Fees in other states are lower. Rough N' Rowdy has no objection to the way Virginia does business. Rough N' Rowdy does not object to the promoter fees.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.  Other comments are not related to this regulatory action but will be considered as other regulatory and operational decisions are made.
Jack Hower	The fees could be raised in a different manner, charging on a sliding scale depending on the size of the crowd. The licensing fee is not a problem, the event fee could stop people from having shows.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.  The gate fee on receipts imposed by § 54.1-833 of the Code of Virginia is on a

		"sliding scale".
Kyle Leach	The DPOR office keeps derelicts and wrongdoers from operating in Virginia. It also prevents intentional bleeding and keeps health threats to a minimum. The current fee increase is too high. Almost every show is covered. DPOR should make cuts instead of burdening society. Charitable organizations will suffer if fewer events are held. The industry needs to be policed; the financial problem comes from within DPOR.	Section 54.1-113 of the Code of Virginia (Callahan Act) mandates that the Department adjust its fees when its expenses become 10% more or 10% less than the revenues collected on its behalf. The program receives no General Fund revenue. All costs must be paid by fees collected from those regulated.  The Department has carefully considered your comments along with the comments received from others. The Department understands your concern over the dollar amount of the fee increase and the impact it will have on you.  The Department has determined that this fee increase is necessary to comply with § 54.1-113 of the Code of Virginia (Callahan Act) and to assure adequate funding for continuing operation.  Other comments are not related to this regulatory action but will be considered as other regulatory and operational decisions are made.

# All changes made in this regulatory action

Please detail all changes that are being proposed and the consequences of the proposed changes. Detail new provisions and/or all changes to existing sections.

Current section number	Proposed new section number, if applicable	Current requirement	Proposed change and rationale
50		The application fees for boxer, wrestler and trainer, second and cutman are \$20.	Raise the application fees for boxer, wrestler and trainer, second and cutman to \$40 to comply with § 54.1-113 of the Code of Virginia (Callahan Act).
50		The application fee for a manager is \$30.	Raise the application fee for a manager to \$50 to comply with § 54.1-113 of the Code of Virginia (Callahan Act).
50		The application fee for a promoter is \$300.	Raise the application fee for a promoter to \$500 to comply with § 54.1-113 of the Code of Virginia (Callahan Act).
50		The application fee for a boxing event of 42 rounds	Raise the application fee for a boxing event of 42 rounds or fewer, with no more than one

	or fewer, with no more than	nontitle 10- or 12- round bout to \$1,500 to
	one nontitle 10- or 12-	comply with § 54.1-113 of the Code of
	round bout is \$1,000.	Virginia (Callahan Act).
50	The application fee for a	Raise the application fee for a wrestling
	wrestling event license is	event license to \$125 to comply with § 54.1-
	\$75.	113 of the Code of Virginia (Callahan Act).

# Family impact

Please assess the impact of the proposed regulatory action on the institution of the family and family stability.

These fee increases are not anticipated to have any significant impact on Virginia's families.